

ORIGIN/ACTION			DEPARTMENT OF STATE			794.00 (w)/3-3062		
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67			(Departmental and Foreign Service)					
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	S/L	1	FROM : AmEmbassy TOKYO			DATE: March 30, 1962		
AGR	COM	FRB	SUBJECT: JOINT WEEKA 13					
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TR	XMB	AIR						
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			1. LDP Moves to Precipitate Passage of GARIOA, Thai Settlements					
			Until late afternoon March 29 LDP and JSP seemed to have tacit understanding that two major controversial measures of current Diet session (GARIOA-EROA Agreement and Thai Special Yen settlement) would be brought to vote in Lower House April 3-5, following airing of expert witnesses on March 28 and 29, and after additional questioning by JSP in Foreign Affairs Committee. Additional questioning period represented concession by LDP, as usual practice is to move bills out of Committee after experts have been heard and questioned. On evening of March 29, after last expert on Thai Yen bill had been heard (but before questioning of witness completed), LDP rammed through motion to terminate Committee debate, touching off half-hour scuffle with Socialists, who claimed priority for counter-motion of no confidence in Committee Chairman Kunio MORISHITA. JSP has called boycott all					

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Diet proceedings unless LDP action cancelled; DSP has asked for restoration situation prior to passage bills. Committee directors scheduled to meet morning of March 30 to thrash out issues. (UNCLASSIFIED)

Comment: Reasoning behind LDP surprise move is not clear. Since LDP has until April 7 (or even April 8, though that is Sunday) to conclude Lower House vote on measures and still meet deadline for transfer of bills to Upper House in time for automatic ratification by end of Diet session May 7, assumed target date of April 3-5 should have provided ample leeway. Some new compromise may emerge from Committee directors' meeting today, and some special circumstances justifying LDP haste may be revealed, but as of present action looks like blunder. Public opinion has seemed generally to favor bills, and even Sohyo has been notably unenthusiastic about mass action to block them. Now, however, new issue of LDP "high-handedness" has been introduced which JSP may be able exploit. Nevertheless, passage of bills still seems assured, although Government may have rougher going in plenary session than had been anticipated. (CONFIDENTIAL)

2. Socialist Party (JSP) Establishes New Foreign Affairs Committee

JSP Central Executive Committee (CEC) March 28 approved establishment of new Foreign Affairs Committee under Party's International Bureau to develop comprehensive approach to foreign policy issues, including Japan's relations with US, Communist China, and "third-force countries." Plan for Committee proposed shortly after January JSP Convention by International Bureau Chief Hiroo WADA, who objected to extreme pro-Communist line taken by Suzuki mission to Peiping (WEEKA 3, Item 1), and wished to create counterpoise to Party's Special China Committee dominated by extreme left-wing Heiwa Doshikai faction. Proposal was supported in CEC by Kawakami and Eda followers and opposed by Heiwa Doshikai and Kozo SASAKI (Suzuki) faction. To meet some of objections to Committee proposal, Wada agreed Special China Committee would not be dissolved but reorganized as organ of People's Movements Committee. Formal establishment of both Foreign Affairs Committee and new China Committee scheduled for April 4. (LIMITED OFFICIAL USE)

Comment: Embassy informed by JSP official that opposition to Committee by some of Sasaki faction was half-hearted, since they did not wish to be tagged with extremist Heiwa Doshikai label. If Wada successful in persuading new Committee to approve more moderate foreign policy line, it may help cover up damage to JSP's public image resulting from Suzuki-Chicom joint communique. However, debate with extremists expected to continue in months ahead in Committee and other forums. (LIMITED OFFICIAL USE)

3. Japan-Korea

ROK-Japan negotiations completely stalled following ROKG's recall of all but three members Tokyo delegation. Korean Mission told FonOff ROKG pulled back delegation for "consultations" in view GOJ unwillingness proceed with high level political talks during remainder Diet session. Promulgation

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ROK's political "purification" decree and President YUN's resignation viewed in Japan as presaging prolongation ROK military rule and threatening greater ROK instability. Despite opposition calls for immediate break in ROK-Japan negotiations, GOJ spokesmen defended continued international legitimacy of ROKG and declared talks would not be directly affected. (UNCLASSIFIED)

Comment: Withdrawal ROK delegation unfortunate. Aside from delaying important fisheries discussions, action will contribute to mood of pessimism already formed in wake CHOE-KOSAKA talks and ROK internal developments. Distinctly negative Japanese public reaction to ROK purification decree has reinforced GOJ determination to proceed cautiously toward further high level talks with ROKG. (CONFIDENTIAL)

4. Spring Labor Struggle

First two "waves" of annual "spring struggle", led by Sohyo and Council of Neutral Unions, March 20 and 28 failed to affect public services or obtain mass support from workers in key private industry unions. Usual long list of demands focused on economic issues, including demand for monthly wage increases, citing dampened economic outlook and scheduled implementation of trade liberalization measures.

Sohyo plans for Federation of Steelworkers Unions (Tekko Roren) to lead "spring struggle" dashed when several key unions voted against strike March 28. Electric Machinery Workers Union (Denki Roren) also did not participate, and desultory walk-outs were on relatively small scale. Public service unions have thus far adopted "low posture" in contrast with 1961 when they led "spring struggle" and incurred disciplinary measures for illegal strikes. (OFFICIAL USE ONLY)

Comment: Outlook is for uneventful third and fourth "waves" of spring struggle April 5-6 and 10. Both GOJ and organized management are in strong position to resist demands for substantial wage increases and union leaders do not feel confident rank-and-file willing mount strong challenge this spring. Coal Mine Workers Union (Tanro) has introduced disquieting element with plan to mobilize up to 20,000 workers in Tokyo for demonstrations within next few weeks. (OFFICIAL USE ONLY)

5. Longshoremen Strike (WEEK 11, Item 4)

Heralded by extensive publicity re "international support" from Pacific-Asian Dockworkers Conference, Communist-led National Harbor Workers Union (Zenkowan - 18,000 members) March 27 spearheaded strike which tied up about half of shipping in Japanese ports and paralyzed harbor operations in Yokohama-Kawasaki and Shimonoseki-Moji. Strike was ostensibly called to support demand for legislation guaranteeing dockworkers minimum hours of work per month and shifting majority of workers from day labor to permanent employment status. (OFFICIAL USE ONLY)

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Comment: Although Communist domination of Zenkowan generally recognized by GOJ, press and public, unusual Japanese sensitivities to any international criticism of domestic labor conditions and subsequent press reports of international support lent special significance to Zenkowan strike. Zenkowan plans additional strikes, coinciding with Sohyo's "spring struggle" (Item 4), but no preparations made for coordination with sympathy activities abroad. (OFFICIAL USE ONLY)

MILITARY

Army

6. Press Compares Communist vs. Free World Military Strength in Far East

Tokyo Shimbun on March 26 and Japan Times on March 27 headlined story describing Communist military strength in Far East as being superior to that of free world nations, adding that U.S. enjoys greater mobility and retaliatory power. Articles compared manpower, aircraft and ship strength of a number of Far Eastern nations. One account described report as a leak of secret document prepared by Defense Agency for administration. Preliminary checks by OARMA indicate that articles based on press interview granted by member of Intelligence Section, Defense Bureau, JDA, who showed reporters routine unclassified estimate prepared for high government officials, and that most figures quoted can be found in one or more unclassified publications prepared by private publishers or Defense Agency. (UNCLASSIFIED)

Comment: None.

~~REISCHAUER~~

ALSeligmann:mjc
DLOsborn
WHGleysteen

POL:JGGoodyear
POL:DLOsborn
LabAtt:UAStraus
(Items 4 and 5)
ArmAtt:MajRHBeck
(Item 6)

USIS:IIzenberg
NavAtt:CdrWNMorgan
ArmAtt:MajRHBeck
AirAtt:MajBMSsharp

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INCOMING TELEGRAM

Department of State

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Action

Control: 123

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Rec'd: APRIL 2, 1962

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1:23pm

Info

FROM: TOKYO

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TO: Secretary of State

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REFERENCE: EMBASSY AIRGRAM A-815

PAGE THREE TOKYO WEEKA 13, ITEM 4 PARAGRAPH 1, SECOND AND THIRD SENTENCES SHOULD READ:

USUAL LIST OF DEMANDS, FOCUSED ON ECONOMIC ISSUES, INCLUDING DEMAND FOR MONTHLY WAGE INCREASES AVERAGING OVER YEN 5000.

ORGANIZED MANAGEMENT HAS SOUGHT TO HOLD LINE ON WAGE INCREASES, CITING DAMPENED ECONOMIC OUTLOOK AND SCHEDULES IMPLEMENTATION OF TRADE LIBERALIZATION MEASURES.

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NAME OF OFFICER: <i>apBegg mrefcs</i>	DATE OF ACTION: <i>4/3/62</i>
OFFICE SYMBOL: <i>apBegg mrefcs</i>	DIRECTIONS TO RM/R: <i>file</i>

TOKYO

7944.88 (W) / 3-3062

INR-10

DEPARTMENT OF STATE

AIRGRAM

(Departmental and Foreign Service)

794.00 (W) / 4-662

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Hallam

TO : DEPARTMENT OF STATE

INFO : LONDON A-36, COMUS/J A-242, CINCAC 2 A-308 CINCACFLT A-UNN
CINCUSAPRAC A-UNN CINCACAF A-UNN

DEPT PASS: CNO, SA, COPS, SECDEF, DISQONCIA

FROM : AmEmbassy TOKYO

DATE: April 6, 1962

SUBJECT : JOINT WEEKA 14

CONTENTS

1. Diet Enters Home Stretch as GARIOA, Thai Yen Bills Pass
2. Government Concessions Avert Long Coal Strike
3. Spring Labor Struggle
4. Soviet Cultural Official Visits Japan
5. Possible Visit of Japanese Politicians to Communist China
6. UNESCO-Sponsored Asian Education Ministers' Conference
7. Japanese Guests Witness Demonstrations of Naval Power
8. Chief of Air Staff Retires
9. Delivery of F-104J Supersonic Fighter

POLITICAL

- ## 1. Diet Enters Home Stretch as GARIOA, Thai Yen Bills Pass

GARIOA-ERQA and Thai Special Yen bills were passed by Lower House plenary session in early morning hours of April 6, with opposition parties (JSP, DSP, and Communists) present and voting against measures. Action followed week of dickering between LDP and opposition in wake of LDP's "surprise" cloture motion in Foreign Affairs Committee last week (WEEKA 13, Item 1), with JSP finally accepting LDP concession whereby supplementary questioning was permitted in Committee before measures were moved to floor of House. While JSP walked out on Committee vote, it participated in plenary session action ~~on~~ measures. Demonstrations staged by JSP, Sohyo and other left-wing groups against

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GARIOA and Thai yen agreements March 30 and April 1 failed to draw more than token participation. (UNCLASSIFIED)

Comment: With these controversial bills out of way, with at least temporary truce reached in coal miners labor dispute (Item 2), and with Dietmen eager to be off campaigning for Upper House elections, balance of session (until May 7) likely to be unruffled. ILO Convention 87 and related domestic bills now seem unlikely even be introduced, and election law revision bill, which could cause minor flurry, unlikely to be brought to vote.

LDP "guillotining" of debate in Committee March 29 clearly did not disrupt atmosphere of tacit agreement based on recognition by all parties that public is in no mood for "struggle" against two bills. JSP, having gone through motions of forcible opposition to measure in Committee, chose to participate in plenary debate, presenting non-confidence motion in ForMin KOSAKA, motion for dismissal of Foreign Affairs Committee Chairman MORISHITA, and rehashing arguments, rather than staging walkout. JSP probably felt it could thus appeal to both advocates of violence and proponents of parliamentary regularity. Although JSP-LDP "deal" based on coal policy agreement is denied by both sides, it was doubtless factor in JSP decision not to attempt disruption of Diet proceedings. (OFFICIAL USE ONLY)

2. Government Concessions Avert Long Coal Strike

Round of conferences among top GOJ leaders (including PriMin), JSP, DSP, Sohyo, and Coal Miners Union (Tanro) officials April 4-5 brought agreement on several GOJ proposals to stabilize employment in coal industry and alleviate plight of unemployed miners. As result, Tanro called off "indefinite strike" after 24 hours although it threatened to renew strike April 10 unless coal management meets wage demands. Backed by presence 4000 miners in Tokyo, Tanro with Sohyo and JSP assistance has been pressing GOJ for "change in coal policy". Chief feature of compromise agreement April 5 is promise not to dismiss more miners pending report of newly established teams, mutually acceptable to labor and management, on rationalization and employment conditions in coal industry. (UNCLASSIFIED)

Comment: Competent observers believe that Govt concessions on coal policy were made in exchange for JSP promise to avoid excessive (i.e. physical) opposition to passage GARIOA and Thai Special Yen agreements (Item 1). (OFFICIAL USE ONLY).

3. Spring Labor Struggle (WEEK 13, Item 4)

Sohyo-affiliated Council of Public Corporation and Government Enterprises Workers Unions (Korokyo) March 30 requested Public Corporations Labor Relations Commission (PCLRC) to arbitrate wage dispute with Government agencies. Although

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PCLRC began hearings April 2, Korokyo same day ordered affiliates to strike April 10. If order carried out, National Railway Workers Union (Kokuro) and Locomotive Engineers (Doryokusha) would halt operations in key areas for undetermined number of hours between midnight and eight a.m.; seven other unions, including Postal Workers (Zentei) and Telecommunications Workers (Zen Dentsu) would strike for three hours during morning. Chief Cabinet Secretary OHIRA promptly warned Government would take "strict measures" against threatened illegal strike, which would seriously disrupt transportation and communications.

In other "spring struggle" developments, Federation of Steelworkers Unions (Tekko Roren) decided against participation in April 5 "united action" while awaiting management's counteroffer expected April 6. Re Coal Miners Union (Tanro) see Item 2. (UNCLASSIFIED)

Comment: Korokyo strike threat seen as pressure on PCLRC to hasten arbitration award, but doubtful whether PCLRC can complete hearings by April 10. Nevertheless, Korokyo may be dissuaded from striking by unanimously critical press, which condemning strike plans while arbitration in progress, and by GOJ's threat to discipline workers who participate in illegal strike. Wage settlement in steel industry likely to go far in creating pattern for settlements in other private enterprise sectors. (UNCLASSIFIED)

4. Soviet Cultural Official Visits Japan

Chairman Sov State Committee for Cultural Relations with Foreign Countries, G.A. ZHUKOV, accompanied by I. L. KOVALENKO, Chief of Asian Division of Committee, arrived in Japan March 19 as guest of Sov Ambassador and has since met with Cabinet Ministers, Socialist (and probably Communist) Party representatives and prominent figures in press and artistic world. Zhukov, in meeting with FonMin KOSAKA, pressed for expansion long pending cultural agreement between Japan and USSR, and Kovalenko continued effort in subsequent meetings with FonOff. Japanese side unwilling agree to broad program, however, and it has been announced that agreement will be signed before Zhukov's departure April 8 limited to exchange of small number scholars and technicians, official publications, and film showings. (UNCLASSIFIED)

Comment: FonOff somewhat puzzled by motivation for Zhukov visit. His talks with Government officials are said to have been concerned primarily with cultural exchange with some mention of trade. Extent of his contacts with leftist groups not known. His presence has attracted only modest press attention. (CONFIDENTIAL)

5. Possible Visit of Japanese Politicians to Communist China

Primin IKEDA told Diet last week that he did not oppose, and in fact favored, unofficial Japan-ComChina talks to expand economic and cultural relations. Added that former Cabinet member might eventually go to Peking in private capacity for this purpose. FonOff informed Embassy Ikeda was probably referring to LDP faction leader Kenzo MATSUMURA or former MITI Minister Tatsunosuke TAKASAKI.

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FonOff said Matsumura and others had suggested informal overture to ComChina on assumption Peking might prove more accommodating, particularly in trade matters, because of economic necessity arising from Sino-Soviet strains. FonOff believes there would be no strong GOJ-LDP opposition to exploratory visit so long as objective limited to expansion of commercial transactions and stopped short of politically controversial moves. (CONFIDENTIAL)

Comment: Not certain Matsumura or Takasaki will choose visit Communist China in near future. If they should do so, action would be newsworthy because of PriMin's public endorsement, their penchant for controversy, and speculation in Japan about significance of Communist China's relaxed trade policy. Although Matsumura and Takasaki have in past demonstrated resistance to more extreme ChiCom demands on Japan, they would not feel bound to restrict activity to economic sphere, but would perhaps try to stimulate discussion of broader questions, (CONFIDENTIAL)

CULTURAL

6. UNESCO-Sponsored Asian Education Ministers' Conference

April 2-11 Asian Education Ministers Conference in Tokyo sponsored by UNESCO to consider ways of achieving goals of Karachi Plan, calling for seven years compulsory free education for every school-age child. Sixteen Asian countries represented, plus observer-delegations from Cuba, Czechoslovakia, West Germany, UAR, United Kingdom and US. Conference opened by Prime Minister Ikeda. Statements by President Kennedy and U.S. Chief Observer Charles B. Fahs read to conference. Dr. Tatsuo MORITA, President Hiroshima University, stated hope Japan's experiences gained from developing its system of compulsory education would be of assistance to other Asian nations. Rene MAHEU, Acting Director General of UNESCO asked Japan to extend every assistance to other Asian countries.

Japanese major press gave front-page play to opening of conference, and editorially stressed Japan's responsibility to cooperate and assist other nations of Asia in promoting education. Little press interest in remainder of conference's proceedings. (UNCLASSIFIED)

Comment: None.

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MILITARY

Navy

7. Japanese Guests Witness Demonstrations of Naval Power.

On March 30 and 31, two groups of Japanese guests (40 members of the Defense Industry Committee plus 8 representatives of the Sea-Air Technical Research Council, and 26 LDP Diet members headed by ex-PrMin KISHI and VADM HOSHINA, IJN, Ret.) went to sea for day aboard USS Coral Sea to witness demonstrations of naval and naval air operations. Program included ship and plane depth charge and rocket firings, and carrier plane bombing runs. Demonstrations were spectacular and Japanese guests were enthusiastic in their appreciation. (UNCLASSIFIED)

Comment: Kishi remarked at conclusion of demonstration that he was very impressed and thought it would be most instructive if other Diet members could see similar demonstrations. (OFFICIAL USE ONLY)

Air

8. Chief of Air Staff Retires

Gen Minoru GENDA, Chief of Staff, Air Self Defense (ASDF) Force, will retire April 7, 1962. Genda has served as Commander ASDF since July 1959. Prior to retirement he will be awarded the Legion of Merit by Ambassador Reischauer at Embassy Residence ceremony, "in recognition of his dedicated efforts which contributed so immeasurably to the strengthening of relationships between Japan and the United States." The General has announced he will run in July House of Councillors election on Liberal Democratic ticket. (UNCLASSIFIED)

Comment: Gen Genda, an extremely capable leader with great foresight and personal conviction, has done much in the postwar era to strengthen both the ASDF and ties between Japan and US. It was his decision that Japan Defense Agency acquire F-104 supersonic fighter for defense of Japan. With backing large bloc SDF votes Genda should have good chance of election. (OFFICIAL USE ONLY)

9. Delivery of F-104J Supersonic Fighter

Japan's first supersonic jet fighter, Lockheed F-104J, was delivered to Japan Defense Agency in ceremony at Mitsubishi Plant in Nagoya on April 1. Jet fighter was air-freighted from US in knock-down form and assembled in Japan. Ceremony included demonstration supersonic flight by Japanese pilot in initial F-104J. (UNCLASSIFIED)

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Comment: F-104J is first "follow-on aircraft" which will eventually replace F-86 Saberjets currently used by ASDF. It is modification of basic fighter being manufactured in close coordination by number of NATO countries, including Canada and Germany. Thus, effort marks another milestone in international cooperation in defense development. (UNCLASSIFIED)

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WHGleysteen

POL:JGoodyear
DLOsborn
LabAtt:UStraus
(Items 2 and 3)
NavAtt:CdrWNMorgan
(Item 7)
AirAtt:LtColRHGrubb
(Items 8 and 9)

USIS:IIzenberg
ArmAtt:LtColRFRobens
NavAtt:CdrWNMorgan
AirAtt:LtColRHGrubb

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ORIGIN/ACTION

DEPARTMENT OF STATE

AIRGRAM

(Departmental and Foreign Service)

794.00(W)/4-1362

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NO.

TO : DEPARTMENT OF STATE

1962 APR 16 AM 11 31

INFO : LONDON A-39, COMUS/J A-246, CINCPAC A-316, CINCPACFLT UNN
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DEPT PASS: CNO, SA, COFSAF, SECDEF, JSC, CIA

ANALYSIS & DISTRIBUTION
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FROM : AmEmbassy TOKYO

DATE: April 13, 1962

SUBJECT: JOINT WEEKA 15

REF

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2. Spring Labor Struggle
3. Soviet Representatives Fail to Reach Agreement with GOJ on Cultural Exchange Agreement
4. Japan-Philippines
5. Japan-Korea
6. Nuclear Tests

POLITICAL

1. Diet

Having successfully passed GARIOA and Thai Special Yen agreements in Lower House, Liberal Democratic Party (LDP) has turned attention to tidying up remaining legislative calendar. Major items include:

1. Revision of Industrial Investment Special Account Law to permit GARIOA repayments to be made from this fund. Socialists (JSP) have talked about all-out opposition to bill, but Party officials have told Embassy they do not expect efforts to block passage to go beyond those directed at GARIOA settlement itself, since JSP could otherwise be accused of obstructing easier way of fulfilling an international obligation (LDP has argued that since Account in question was established with GARIOA counterpart no "double repayment" involved).

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2. Revision of Public Election Law (WEEKA 9, Item 1). Behind-scenes talks between LDP and JSP during past week have reportedly led to compromise whereby JSP will cooperate in passing bill if LDP will accept some amendments.

3. ILO Convention 87 ratification bill and related domestic labor bills. LDP has announced intention to introduce these bills April 13 but no agreement with opposition as yet on method of deliberation, e.g. as package or individually, and it generally recognized that passage this session not feasible.

4. Bills to implement provisions of Agricultural Standards Law passed last year (WEEKA 18, Item 1, May 4, 1961). Although JSP opposed to these bills, it has indicated in recent Diet policy statement it might not attempt block passage if some revisions made.

5. Anti-Political Violence Bill (WEEKA 7, Item 4). LDP officials responsible for drafting bill, held over from two previous Diet sessions, again this week expressed hope that at minimum deliberation would be carried over to next Diet, but most observers agree measure likely to die at current session. (LIMITED OFFICIAL USE)

Comment: Parliamentary horse-trading between LDP and JSP, which characterized passage of GARIOA and announcement new coal policy (WEEKA 14, Item 1), in evidence in final stages Diet session. While next 3-4 weeks will put Prime Minister IKEDA's "low posture" to severe test, JSP for its part not anxious to go into Upper House elections open to charges of depriving farmers of new benefits, of refusing to cooperate in tightening up controls on election malpractices, or of violating parliamentary procedures. On balance prospects appear good for Items 1 and 2 above; fair for item 4; deliberation will probably be held over on item 3; and Anti-Political Violence Bill will probably either have to be reintroduced or substitute measure submitted at subsequent Diet session. (LIMITED OFFICIAL USE)

2. Spring Labor Struggle (WEEKA 13, Item 4)

Private Railway Workers Union (Shitetsu Soren) April 10 spearheaded third "wave" of Sohyo "spring offensive", striking for 24 hours most of nation's private buses and private railways. Strikers joined by subway and some taxi operators. Major Sohyo affiliates (including Chemical, Coal, and Paper unions) struck for periods ranging from 24 hours to "indefinite duration".

Paralysis of transportation and resultant inconvenience to public earned Shitetsu Soren universal condemnation by nation's press and warning by LDP SecGen that GOJ may present bill to control transportation stoppages. Newspapers called upon Sohyo to abandon system of "scheduled struggles" in favor of direct employer-to-union negotiations. (UNCLASSIFIED)

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Comment: Adverse public reaction to Shitetsu Soren's tactics, threat of strike legislation, and dissension within union ranks (Embdes 803) make it unlikely that union will proceed with scheduled strike April 15-16. While Shitetsu Soren, which is not among most militant of Sohyo affiliates, received universal condemnation in press, its stature inside Sohyo will grow as result of April 10 "struggle": its role as "top batter" of 1962 "offensive" has supplied Sohyo's mainstream leaders with ammunition to answer extreme leftist criticism that Sohyo leadership lacks militancy. (OFFICIAL USE ONLY)

3. Soviet Representatives Fail to Reach Agreement with GOJ on Cultural Exchange Agreement

Negotiations between visiting Soviet officials G.A. ZHUKOV and I.I. KOVALENKO and FonOff on cultural exchange accord which last week seemed near successful completion (WEEKA 14, Item 4) broke down at last minute when Sovs insisted on joint communique stating two Governments would promote further exchanges beyond those foreseen in agreement. Sovs also wished reverse earlier decision that all living costs of exchangees would be borne by home country. FonMin KOSAKA, with full Cabinet support, refused to accommodate Sov demands. Prior departing Tokyo on April 8, Zhukov publicly accused GOJ of refusing make even "half concession" to facilitate agreement, but said he continued hope for increased cultural exchanges between Japan and USSR and was careful to inform FonOff he did not consider talks "ruptured". (UNCLASSIFIED)

Comment: Breakdown of negotiations over minor technicalities provided negative end to Zhukov visit. FonOff believes he may have failed understand Japanese Cabinet procedure and expected Cabinet members to whom he had talked personally re exchanges to overrule Kosaka and accept Sov wording of communique. Extensive unofficial exchanges arranged by leftist organizations and trade groups will in any event continue unaffected by absence bilateral agreement. (CONFIDENTIAL)

4. Japan-Philippines

Japanese Ambassador to Philippines Jun TSUCHIYA has resigned under cloud of rumors that he antagonized President MACAPAGAL and generally turned in poor performance. GOJ conspicuously did not rise to his defense and plans to appoint new Ambassador whose first tasks will be to smooth ruffled relations, work for Philippine ratification of FCN Treaty, and reorganize Japanese Embassy staff in Manila. FonOff informed Embassy that GOJ sees no real threat fundamental cooperative Japan-Philippine relationship, which has developed over past few years. FonOff asserted that Tsuchiya was blameless for almost all charges against him and stated that he was being replaced as demonstration Japanese willingness work out way to insure friendly relations. (CONFIDENTIAL)

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Comment: GOJ appears prepared for time being to accept disproportionate amount of blame for present frictions in order preserve important economic ties with Philippines. Japanese confident that difficulties can be overcome and attribute them primarily to change in style under Macapagal. (CONFIDENTIAL)

5. Japan-Korea

ROK-Japan negotiations climate further cooled by Prime Minister Ikeda's press conference remarks in Kyoto April 8, widely interpreted as confirmation of Prime Minister's go-slow policy. Ikeda said negotiations with ROK would require time because he would insist on terms satisfactory to Japanese people, called on ROK to compromise, and declared additional political talks, in near future would be premature. Ikeda and other GOJ spokesmen took same line in Diet. ROK countered with partial disclosure of confidential ROK-Japan memorandum of Feb., 1962 promising joint effort reach settlement by end of May. Japanese Foreign Office tried to set record straight and went on to label current ROK demands as "exorbitant". Foreign Office in discussions with Embassy has displayed concern about ROK reaction to Ikeda's postponement of political negotiations and said quick action necessary to prevent further damage from needless recriminations. (CONFIDENTIAL)

Comment: Japanese public statements underscored earlier indications that Ikeda would not risk another round of ROK-Japan political negotiations or substantial Japanese concessions before Upper House elections and formation of new Cabinet. Foreign Office and LDP advocates of early rapprochement hope to check deteriorating atmosphere and keep door open for negotiations this summer. (CONFIDENTIAL)

6. Nuclear Tests

Creation of Christmas and Johnson Island nuclear test danger zones prompted low-key Foreign Office protest and renewed press pleas that West refrain from scheduled tests to give more time for progress in Geneva test ban and disarmament negotiations. US-British joint statement on inspection procedures attracted considerable press attention. Strident Yomiuri editorial April 12 commented that West may be seeking "ready-made excuse" for test resumption, repeated its call for agreement on suspension of atmospheric tests (on grounds this would not involve issue of on-spot inspections). Asahi editorial same day more in line with general press comment to date in directing brunt of criticism at Soviets for unwillingness accept even minimum inspection measures, although it added usual appeal for US not to test. (OFFICIAL USE ONLY)

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
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Comment: Increasing pessimism of press about prospects for reaching agreement at Disarmament Conference in time to forestall US tests has led to relatively little criticism of West. As date for possible test resumption looms nearer, however, media interest has grown and number of protest delegations calling at Embassy has increased slightly. (OFFICIAL USE ONLY)


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(Item 2)

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ArmAtt:LtColDoctor
NavAtt:CdrWNMorgan
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ORIGIN/ACTION

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(Departmental and Foreign Service)

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NO.

TO : DEPARTMENT OF STATE

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INFO : LONDON A-40, COMUS/J A251, CINCPAC A-325, CINCPACFLT A-UNN
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DEPT PASS: CNO, SA, COFSAF, SECDEF, JSC, CTA

FROM : AmEmbassy TOKYO

DATE: April 20, 1962

SUBJECT : JOINT WEEKA 16

REF :

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1. Diet
2. FUJIYAMA Attacks IKEDA's Economic Policies
3. Disarmament and Nuclear Testing
4. Japan-Korea
5. Socialist Party Foreign Affairs Committee
6. Socialists Meet with Businessmen
7. Dissident Communist Leader KASUGA Resigns from Socialism Reform Movement

POLITICAL

1. Diet (WEEKA 15, Item 1)

Chances for passage this session of two major agricultural bills increased with approval by Lower House Agricultural Committee April 19 and expected passage by Lower House plenary session April 20.

Liberal Democratic Party (LDP) has decided to end Finance Committee debate on Industrial Investment Special Account Revision Bill (related to GARIOA repayments) April 20 and call for plenary vote April 24.

Socialists (JSP) April 19 reversed previous attitude of reluctantly accepting LDP amendments to Election Law Revision bill as "better than

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Drafted by:

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Contents and Classification Approved by:

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nothing," and instead declared they would oppose any amendments as violating spirit of Election System Deliberation Council's recommendations (WEEK 9, Item 1).

LDP Special Security Committee April 19 decided to drop Anti-Political Violence Bill, held over from previous two sessions, and introduce substitute measure at subsequent session.

Hearings on GARIOA and Thai Special Yen settlements continue in Upper House, with witnesses scheduled to appear on agreements April 20 and 21.

No progress on ILO Convention. (UNCLASSIFIED)

Comment: With exception Election Law Revision Bill, passage of which now less sure, Diet prospects remain as stated ref WEEK 9. Good chance GARIOA will be approved in Upper House without waiting for automatic enactment 30 days after Lower House passage to take effect. (OFFICIAL USE ONLY)

2. FUJIYAMA Attacks IKEDA's Economic Policies

State Minister Aichihiro Fujiyama, Director General of Economic Planning Agency, in speech to Keizai Doyukai (private businessmen's association) April 13, made most formal presentation so far of criticisms he has long voiced in private: that GOJ has emphasized rapidity of economic growth at expense of economic balance, and that low interest policy had stimulated equipment investment and thus helped produce balance of payments crisis. Despite Fujiyama's denials next day, and despite PriMin's efforts play it down, speech regarded by most political observers as deliberate maneuver to keep Fujiyama's hat in ring for July LDP elections. Ikeda's admission, following Cabinet session on commodity price problem April 17, that Government economic policies not entirely blameless, and his refusal to be drawn into sharp debate have minimized divisive effect of Fujiyama speech, though Socialists intend to pursue this evidence of Cabinet "disunity" in Diet interpellation April 20 and 23. (UNCLASSIFIED)

Comment: Speech was probably intended by Fujiyama to cinch position as foremost public critic of Ikeda's economic policies in LDP and preserve his freedom of action with respect to July LDP elections. At same time it did not constitute definite declaration of intent to contest Ikeda's re-election; Fujiyama will presumably watch reaction to this trial balloon before deciding definitely whether to run. If he runs, it will not be with hope of winning LDP presidency, but of making fairly good show of strength in order improve his chances in subsequent contest. Development poses no immediate threat to Ikeda. (LIMITED OFFICIAL USE)

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3. Disarmament and Nuclear Testing

FonOff delivered moderate protest note April 13 on establishment Johnston Island test danger zone and enlargement Christmas Island zone. Nihon Keizai editorial, in supporting GOJ's protest, highlighted test zones' location near Japanese fishing grounds and argued for US concessions on inspection issue to avoid resumption of nuclear test race. Generally speaking, however, press is more in line with tenor of PriMin IKEDA's latest April 16 letter to KHRUSHCHEV, in which he put onus on Soviets to agree to reasonable inspection system. Eight-nation compromise "scientific and non-political" inspection measures warmly received. Lower House Speaker KIYOSE rejected Socialist Party's proposal that he convey to nuclear powers Diet's resolution calling for early conclusion of test-ban agreement.

New US world disarmament proposal applauded by Asahi and Mainichi, and even hypercritical Yomiuri approved "genuineness" of US efforts reach agreement. (LIMITED OFFICIAL USE)

Comment: General public attitude toward prospect of US test resumption in near future remains calm while critical. However, tone of leftist propaganda has grown harsher and remarks of protest delegations calling at Embassy more barbed, threatening stronger demonstrations if tests commence. (LIMITED OFFICIAL USE)

4. Japan-Korea

Although there was less public recrimination this past week between ROKG and GOJ, ROK-Japan negotiations remained at dead stop with no contact between delegations, and authoritative indications that GOJ does not intend agree to high-level negotiations at least until after Japanese elections in July. FonMin KOSAKA told Ambassador that there was no point in continuing negotiations even after July so long as ROKG persisted with unrealistic claims demands and delegated talks to stubborn, inflexible men who showed no understanding of Japan. Kosaka said Japanese financial offer made to ROK FonMin CHOE (\$70 million claims/grant and \$200 million long-term credits) was about maximum GOJ could justify to Diet in claims context. Emphasized Japanese people would not support larger amount, even if labeled economic aid, since vast amounts Japanese property confiscated in Korea after war, ROK now had military government, and any "pro-Korean mood" among Japanese had long since been dissipated by postwar ROK behavior. (CONFIDENTIAL)

Comment: Kosaka was unusually defensive and negative, and substance his presentation leaves no doubt that PriMin IKEDA has ruled out further effort reach settlement in next few months. Ikeda presumably motivated by political caution and (questionable) belief that cooling off period may bring Koreans to heel and will not involve unacceptable risks. (CONFIDENTIAL)

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5. Socialist Party Foreign Affairs Committee (WEEKA 13, Item 2)

Members of Socialist Party's (JSP) new Foreign Affairs Committee (originally scheduled for establishment April 4) named April 18. Embassy informed by JSP official that postponement caused by inability agree on chairmanship Special China Policy Committee, to have been established at same time, but decision made to proceed without further delay. New Committee includes six representatives each from extreme left-wing Heiwa Doshikai, Suzuki, and Wada factions, five from Kawakami faction and one from Nomizo faction. International Bureau Chief Hiroo WADA to serve as Chairman with Masashi ISHIBASHI from Wada faction as Director. First topic for discussion will be foreign affairs sections of Socialist International's draft Statement of Principles. (LIMITED OFFICIAL USE)

Comment: Although Heiwa Doshikai is still represented out of proportion to faction's strength, and 10 of 15 members old China Policy Committee on Foreign Affairs Committee, Wada doubtless hopes that personal control over Committee and additional representation from more moderate factions will enable him to avoid adoption of consistently pro-Communist positions taken by China Committee. (LIMITED OFFICIAL USE)

6. Socialists Meet with Businessmen

In first such meeting some years top JSP leaders (including Chairman Jotaro KAWAKAMI and SecGen Saburo EDA) held discussion with number prominent businessmen April 18. Arrangements made with Keizai Doyukai (Japan Committee for Economic Development) at initiative JSP Upper House member Tadataka SATA. Accounts to Embassy by JSP and Doyukai representatives indicate free discussion ranged over many topics in friendly atmosphere with no conclusions reached. Socialists stressed need for state control over certain sectors economy, argued capitalists still maintain tight control over economy despite changes in structure capitalism, and pointed to danger rising prices and drain on foreign exchange. Business leaders urged cooperation in increasing productivity, chided JSP for leaning toward USSR and Communist China in its foreign policy. Meeting later criticized by EDA's opponents in JSP, who declared talks with management would undermine confidence workers and charged meeting held without express permission Central Executive Committee. Doyukai for its part felt meeting served useful purpose in encouraging leading opposition party toward more moderate positions. (LIMITED OFFICIAL USE)

Comment: Despite attitude opponents EDA's structural reform in JSP, meeting likely to benefit Party in Upper House elections by allaying criticism of JSP's extremism and by undercutting Democratic Socialists' claim to ability discuss differences with conservatives in contrast with JSP. (LIMITED OFFICIAL USE)

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
7. Dissident Communist Leader KASUGA Resigns from Socialism Reform Movement

Shojiro KASUGA, who resigned as Chairman Japan Communist Party (JCP) Control Committee and left JCP last year to form dissident Communist organization, Socialism Reform Movement (SRM), announced resignation from SRM April 18. Stated reason for leaving with four followers, including SRM Vice-Chairman, Rokuzaemon YAMADA, was opposition to SRM's decision to operate as political party, putting up candidate in forthcoming Upper House election (Chishu NAITO, running from national constituency). (UNCLASSIFIED)

Comment: SRM has been serious irritant to JCP publicizing Japanese Communist disagreements over Soviet-Albanian-ChiCom dispute, drawing students and intellectuals away from JCP mainstream, and posing threat to JCP in Upper House election by fielding rival candidate. SRM will probably continue to provide serious headaches to JCP, although it is too early to tell if it will make further progress in winning adherents than in past. Kasuga unlikely have much success in creating third Communist group of any significance. (CONFIDENTIAL)


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NavAtt:CdrWNMorgan
AirAtt:MajBMSsharp

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USSR good reason to renew its tests. However, most other papers, while expressing regret for US decision, acknowledged Soviet tests last year had led to present situation and tended give somewhat more balanced treatment to risks involved in tests (Embtels 2980, 3001).

Embassy visited by protest delegations from JSP, DSP, student organizations, Gensuikyo (Anti-A and H-Bomb Council) and DSP-oriented "second Gensuikyo" (Kakkin). Gensuikyo with about 150 participants led by Chairman Kaoru YASUI (returned this week from Moscow) was largest of groups; no disturbances except for minor clashes between police and Zengakuren students one block from Embassy. Groups from Zengakuren, Gensuikyo, etc. also called at Consulates, with some Gensuikyo members staging sitdown at entrance Kobe ConGen. (CONFIDENTIAL)

Comment: Public opinion was prepared for President's decision, and reaction about as reasonable as could be expected considering Japanese emotional response to nuclear issues. Tenth anniversary effective date San Francisco Peace Treaty (April 28) and May Day celebration will provide occasions for further demonstrations in coming week, but not clear at this time how intense feeling will become or how long momentum will be sustained. Gensuikyo attitude still gives impression they holding back for more vigorous protest later, but not clear how far they intend to go. Communist and pro-Communist members protest delegations seem well briefed and fully prepared argue finer points, e.g. whether there is scientific need for inspection to detect underground tests. (OFFICIAL USE ONLY)

2. Spring Struggle (WEEKA 15, Item 2)

Sohyo's "spring labor struggle" has virtually ended with settlements in public service sector and key private industries. Public Corporations Labor Relations Commission (PCLRC) April 14 awarded average monthly wage increases of ¥1490 (or 6 percent) to public service employees (in addition to periodic increases averaging ¥850). PCLRC justified increase on basis rise cost of living, higher wages in private industry, and 7.1 percent increase given Government workers last fall. Major private enterprise unions have also settled wage disputes, for increases averaging about ¥2600, or approximately ¥500 less than in 1961. (UNCLASSIFIED)

Comment: Although wage settlements fell far short of ¥5000-6000 demanded by unions, management's attempt to restrict wage hikes to periodic increases also failed. Settlements influenced by management's anticipation of continued slower economic growth, and unions' relatively strong bargaining position as result rapidly rising consumer prices and shortage of skilled and young workers. (UNCLASSIFIED)

3. Shipping Strike

Zenro-affiliated Seamen's Union (Kain) April 23 launched scheduled one-week strike which tied up all domestic shipping in Japanese ports except for passenger

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lines. Major issue was Kaiin demand for reduction work week from 56 to 48 hours. Kaiin announced it would begin "second wave" May 3 with 10-day strike and subsequent "indefinite strike" unless demands met. (UNCLASSIFIED)

Comment: Kaiin strike is first since 1957. Although Sohyo often criticizes Zenro unions for lack of militancy, Kaiin has consistently led Japanese unions in securing greater economic benefits through effective bargaining, avoiding annual "spring struggles" employed by Sohyo unions. (OFFICIAL USE ONLY)

4. Inauguration of Domei Kaigi (WEEKA 4, Item4)

Following dissolution of Zenro-Sodomei ties (ref), National Council of Labor Federations (Domei Kaigi) inaugurated April 26 as liaison organization to coordinate activities of pro-DSP, relatively conservative Japanese union federations, Zenro (All Japan Congress of Trade Unions), Sodomei (Japanese Federation Trade Unions), and Zenkanko (federation of splinter unions in public service enterprises). Although Domei Kaigi claims total membership of 1,400,000, Labor Ministry estimates 1,108,000. Kumazo NAKAJI (President, Seamen's Union) elected President, Seiji AMAIKE (SecGen, Sodomei) elected SecGen of new organization. (UNCLASSIFIED)

Comment: Domei Kaigi lacks power and funds and Zenro remains single most influential right-wing labor organization. No indication that creation of new organization will solve problems that led to Zenro-Sodomei split. (OFFICIAL USE ONLY)

5. Chief of Maritime Staff Visits U.S.

Vice Admiral Sadayoshi NAKAYAMA, Chief of Maritime Staff, accompanied by U.S. Naval Attache, departed April 23 for tour of U.S. naval installations in Honolulu, Washington, Philadelphia, Norfolk and San Diego. Cape Canaveral and North American Air Defense Command in Colorado Springs also included in itinerary. Nakayama is scheduled to return to Japan May 11. (UNCLASSIFIED)

Comment: None

REISCHAUER

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DLO:Boorn
(C. A. H.)

USIS:TTsukahira
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LabAtt:UAStraus
(Items 2,3 and 4)
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